## CONFERENCE COMMITTEE SUBSTITUTE #3

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

SENATE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 36

## AN ACT

To repeal sections 260.247, 260.273, 278.258, 444.770, 444.772, 444.778, and 643.078, RSMo, and to enact in lieu thereof fourteen new sections relating to environmental regulation.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

- 1 Section A. Sections 260.247, 260.273, 278.258, 444.770,
- 2 444.772, 444.778, and 643.078, RSMo, are repealed and fourteen
- 3 new sections enacted in lieu thereof, to be known as sections
- 4 260.217, 260.219, 260.247, 260.273, 278.258, 319.115, 444.770,
- 5 444.772, 444.778, 640.014, 640.018, 643.078, 1, and 2, to read as
- 6 follows:
- 7 <u>260.217</u>. No solid waste processing facility shall store
- 8 solid waste for longer than forty-eight hours on-site over any
- 9 weekend, or for more than seventy-two hours in the event of a
- 10 state-observed holiday weekend.
- 11 260.219. No local government or political subdivision shall
- 12 provide commercial solid waste collection services in

- 1 unincorporated areas outside it boundaries unless no other
- 2 service is available. This section shall not include hazardous
- 3 waste, recovered materials, or solid waste that is processed at a
- 4 resource recovery facility or material recovery facility before
- 5 <u>it is transferred to a sanitary landfill or transfer station.</u>
- 6 260.247. 1. Any [city] <u>local government or political</u>
- 7 <u>subdivision</u> which annexes an area or enters into or expands solid
- 8 waste collection services into an area where the collection of
- 9 solid waste is presently being provided by one or more private
- 10 entities shall notify the private entity or entities of its
- intent to provide solid waste collection services in the area by
- 12 certified mail.
- 2. A [city] <u>local government or political subdivision</u> shall
- 14 not commence solid waste collection in such area for at least two
- 15 years from the effective date of the annexation or at least two
- 16 years from the effective date of the notice that the [city] local
- 17 government or political subdivision intends to enter into the
- 18 business of solid waste collection or to expand existing solid
- 19 waste collection services into the area, unless the city
- 20 contracts with the private entity or entities to continue such
- 21 services for that period. <u>If the local government or political</u>
- 22 subdivision has not engaged in or started the process to engage
- in the business of solid waste collection services or expand
- 24 <u>existing solid waste collection services in the area within the</u>
- 25 two years of notification, then the political subdivision shall
- 26 again notify private entity or entities pursuant to subsection 1
- of this section.
- 28 3. If the services to be provided under a contract with the

[city] local government or political subdivision pursuant to subsection 2 of this section are substantially the same as the services rendered in the area prior to the decision of the [city] local government or political subdivision to annex the area or to enter into or expand its solid waste collection services into the area, the amount paid by the [city] local government or political subdivision shall be at least equal to the amount the private entity or entities would have received for providing such services during that period.

2.4

- 4. Any private entity or entities which provide collection service in the area which the [city] <u>local government or political subdivision</u> has decided to annex or enter into or expand its solid waste collection services into shall make available upon written request by the [city] <u>local government or political subdivision</u> not later than thirty days following such request, all information in its possession or control which pertains to its activity in the area necessary for the [city] local government or political subdivision to determine the nature and scope of the potential contract.
  - 5. The provisions of this section shall apply to private entities that service fifty or more residential accounts or fifteen or more commercial accounts in the area in question.
- 260.273. 1. Any person purchasing a new tire may present to the seller the used tire or remains of such used tire for which the new tire purchased is to replace.
- 2. A fee for each new tire sold at retail shall be imposed on any person engaging in the business of making retail sales of new tires within this state. The fee shall be charged by the

retailer to the person who purchases a tire for use and not for resale. Such fee shall be imposed at the rate of fifty cents for each new tire sold. Such fee shall be added to the total cost to the purchaser at retail after all applicable sales taxes on the tires have been computed. The fee imposed, less six percent of fees collected, which shall be retained by the tire retailer as collection costs, shall be paid to the department of revenue in the form and manner required by the department of revenue and shall include the total number of new tires sold during the preceding month. The department of revenue shall promulgate rules and regulations necessary to administer the fee collection and enforcement. The terms "sold at retail" and "retail sales" do not include the sale of new tires to a person solely for the purpose of resale, if the subsequent retail sale in this state is to the ultimate consumer and is subject to the fee.

- 3. The department of revenue shall administer, collect and enforce the fee authorized pursuant to this section pursuant to the same procedures used in the administration, collection and enforcement of the general state sales and use tax imposed pursuant to chapter 144, RSMo, except as provided in this section. The proceeds of the new tire fee, less four percent of the proceeds, which shall be retained by the department of revenue as collection costs, shall be transferred by the department of revenue into an appropriate subaccount of the solid waste management fund, created pursuant to section 260.330.
  - 4. Up to five percent of the revenue available may be allocated, upon appropriation, to the department of natural resources to be used cooperatively with the department of

- elementary and secondary education for the purposes of developing educational programs and curriculum pursuant to section 260.342.
- 5. Up to twenty-five percent of the moneys received
  pursuant to this section may, upon appropriation, be used to
  administer the programs imposed by this section. Up to five
  percent of the moneys received under this section may, upon
- appropriation, be used for the grants authorized in subdivision
- 8 (2) of subsection 6 of this section and authorized in section
- 9 260.274. All remaining moneys shall be allocated, upon

18

19

22

23

24

25

26

27

- appropriation, for the projects authorized in section 260.276.
- 11 6. The department shall promulgate, by rule, a statewide 12 plan for the use of moneys received pursuant to this section to 13 accomplish the following:
  - (1) Removal of waste tires from illegal tire dumps;
- 15 (2) Providing grants to persons that will use products
  16 derived from waste tires, or used waste tires as a fuel or fuel
  17 supplement; and
  - (3) Resource recovery activities conducted by the department pursuant to section 260.276.
- 7. The fee imposed in subsection 2 of this section shall terminate January 1, [2004] 2009.
  - 278.258. 1. After a watershed subdistrict has been organized and the organization tax pursuant to section 278.250 has been levied, any county in the subdistrict which has not adopted the annual tax pursuant to section 278.250 may detach from the subdistrict upon approval of such detachment of a majority of the qualified voters [residing] voting on the proposed detachment within such subdistrict in such county;

- 1 however, before such detachment the watershed district trustees
- 2 shall make arrangements for the county to pay any outstanding
- 3 indebtedness for services or works of improvement rendered by the
- 4 subdistrict in such county.
- 5 2. Following the entry in the official minutes of the
- 6 trustees of the watershed district of the detachment of the
- 7 county, the watershed district trustees shall certify this fact
- 8 on a separate form, authentic copies of which shall be recorded
- 9 with the recorder of deeds in each county in which any portion of
- 10 the watershed subdistrict lies and with the state soil and water
- 11 districts commission.
- 12 <u>319.115. 1. No person shall undertake the installation,</u>
- 13 repair, or removal, of an underground storage tank unless he or
- she has on file with the department of agriculture, weights and
- 15 <u>measures division the following:</u>
- 16 (1) Documentation showing that the person has general
- 17 <u>liability insurance, pollution liability insurance, and</u>
- 18 professional liability insurance, or net worth of not less than
- 19 <u>one million dollars; and</u>
- 20 (2) Documentation showing that the person complies with the
- 21 <u>applicable sections of Title 29 of the Code of Federal</u>
- 22 Regulations general labor, safety, and health standards, which
- 23 <u>include Hazardous Waste Operations Training, Emergency Response</u>
- 24 Training, Confined Space Training, Protective Equipment Training,
- 25 <u>and Respiratory Protection Training.</u>
- 26 <u>2. No person shall undertake site assessment or corrective</u>
- 27 action in response to a release from an underground storage tank
- unless he or she has on file with the department of agriculture,

- 1 weights and measures division the following:
- 2 (1) Documentation showing that the person has general
- 3 <u>liability insurance, pollution liability insurance, and</u>
- 4 professional liability insurance, or net worth of not less than
- 5 <u>one million dollars; and</u>
- 6 (2) Documentation showing that the person complies with the
- 7 applicable sections of Title 29 of the Code of Federal
- 8 Regulations general labor, safety, and health standards, which
- 9 <u>include Hazardous Waste Operations Training, Emergency Response</u>
- 10 Training, Confined Space Training, Protective Equipment Training,
- 11 <u>and Respiratory Protection Training.</u>
- 12 3. No person shall be entitled to receive any payments,
- reimbursements, or remuneration of any kind from the petroleum
- 14 storage tank insurance fund unless the work for which payment is
- requested was performed by a person who has met the requirements
- of subsections 1 and 2 of this section.
- 17 444.770. 1. It shall be unlawful for any operator to
- 18 engage in surface mining without first obtaining from the
- 19 commission a permit to do so, in such form as is hereinafter
- 20 provided, including any operator involved in any <u>sand and</u> gravel
- 21 mining operation, except that no permit from the commission shall
- 22 be required where the annual tonnage of sand and gravel mined for
- 23 sale or use by such operator in total from all such operator's
- 24 <u>in-stream sand and gravel mines</u> is less than [five] two thousand
- tons and such operator does not engage in any form of surface
- 26 mining other than in-stream sand and gravel mining. The
- 27 department may establish excavation standards for operators of
- 28 <u>in-stream sand and gravel mines, excluding landowners or their</u>

- 1 contractors who conduct in-stream sand and gravel mining for the
- 2 <u>landowner's personal use, that are exempt from permitting</u>
- 3 requirements pursuant to this subsection. Such excavation
- 4 standards shall not be more stringent than standards required of
- 5 operators required to obtain permits and such excavation
- 6 standards will be developed in consultation with all interested
- 7 parties. If an operator that is not required to obtain a permit
- 8 <u>violates such excavation standards, the commission may require</u>
- 9 the operator to apply for a permit to continue operating at the
- 10 site of such violation.
- 11 2. Sections 444.760 to 444.790 shall apply only to those
- areas which are opened on or after January 1, 1972, or to the
- 13 extended portion of affected areas extended after that date. The
- 14 effective date of this section for minerals not previously
- covered under the provisions of sections 444.760 to 444.790 shall
- 16 be August 28, 1990.
- 3. All surface mining operations where land is affected
- 18 after September 28, 1971, which are under the control of any
- 19 government agency whose regulations are equal to or greater than
- those imposed by section 444.774, are not subject to the further
- 21 provisions of sections 444.760 to 444.790, except that such
- 22 operations shall be registered with the land reclamation
- 23 commission.
- 4. Any portion of a surface mining operation which is
- subject to the provisions of sections 260.200 to 260.245, RSMo,
- and the regulations promulgated thereunder, shall not be subject
- to the provisions of sections 444.760 to 444.790, and any bonds
- or portions thereof applicable to such operations shall be

- 1 promptly released by the commission, and the associated permits
- 2 canceled by the commission upon presentation to it of
- 3 satisfactory evidence that the operator has received a permit
- 4 pursuant to section 260.205, RSMo, and the regulations
- 5 promulgated thereunder. Any land reclamation bond associated
- 6 with such released permits shall be retained by the commission
- 7 until presentation to the commission of satisfactory evidence
- 8 that:
- 9 (1) The operator has complied with sections 260.226 and
- 10 260.227, RSMo, and the regulations promulgated thereunder,
- 11 pertaining to closure and postclosure plans and financial
- 12 assurance instruments; and
- 13 (2) The operator has commenced operation of the solid waste
- disposal area or sanitary landfill as those terms are defined in
- 15 chapter 260, RSMo.
- 16 5. Notwithstanding the provisions of subsection 1 of this
- section, any political subdivision which uses its own personnel
- 18 and equipment or any private individual for personal use may
- 19 conduct or contract for in-stream sand and gravel operations
- 20 without obtaining from the commission a permit to conduct such an
- 21 activity.
- 22 444.772. 1. Except as provided in section 444.770, any
- operator desiring to engage in surface mining shall make written
- 24 application to the director for a permit.
- 25 2. Application for permit shall be made on a form
- 26 prescribed by the commission and shall include:
- 27 (1) The name of all persons with any interest in the land
- 28 to be mined;

- 1 (2) The source of the applicant's legal right to mine the land affected by the permit;
- 3 (3) The permanent and temporary post office address of the 4 applicant;

- (4) Whether the applicant or any person associated with the applicant holds or has held any other permits pursuant to sections 444.500 to 444.790, and an identification of such permits;
- (5) The written consent of the applicant and any other persons necessary to grant access to the commission or the director to the area of land affected under application from the date of application until the expiration of any permit granted under the application and thereafter for such time as is necessary to assure compliance with all provisions of sections 444.500 to 444.790 or any rule or regulation promulgated pursuant to them. Permit applications submitted by operators who mine an annual tonnage of less than ten thousand tons shall be required to include written consent from the operator to grant access to the commission or the director to the area of land affected;
- (6) A description of the tract or tracts of land and the estimated number of acres thereof to be affected by the surface mining of the applicant for the next succeeding twelve months; and
- (7) Such other information that the commission may require as such information applies to land reclamation.
- 3. The application for a permit shall be accompanied by a map in a scale and form specified by the commission by regulation.

The application shall be accompanied by a bond, security or certificate meeting the requirements of section 444.778 and a permit fee approved by the commission not to exceed six hundred dollars. The commission may also require a fee for each site listed on a permit not to exceed three hundred dollars for each If mining operations are not conducted at a site for six months or more during any year, the fee for such site for that year shall be reduced by fifty percent. The commission may also require a fee for each acre bonded by the operator pursuant to section 444.778 not to exceed ten dollars per acre. If such fee is assessed, the per-acre fee on all acres bonded by a single operator that exceed a total of one hundred acres shall be reduced by fifty percent. In no case shall the total fee for any permit be more than two thousand five hundred dollars. Permit and renewal fees shall be established by rule and shall be set at levels that recover the cost of administering and enforcing sections 444.760 to 444.790, making allowances for grants and other sources of funds. The director shall submit a report to the commission and the public each year that describes the number of employees and the activities performed the previous calendar year to administer sections 444.760 to 444.790. For any operator of a sand and gravel mining operation where the annual tonnage of sand and gravel mined by such operator is less than [five] two thousand tons and such operator is not exempt from permitting requirements pursuant to section 444.770, the total cost of submitting an application shall be three hundred dollars. issued permit shall be valid from the date of its issuance until the date specified in the mine plan unless sooner revoked or

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

- 1 suspended as provided in sections 444.760 to 444.790.
- 2 5. An operator desiring to have his or her permit amended
- 3 to cover additional land may file an amended application with the
- 4 commission. Upon receipt of the amended application, and such
- 5 additional fee and bond as may be required pursuant to the
- 6 provisions of sections 444.760 to 444.790, the director shall, if
- 7 the applicant complies with all applicable regulatory
- 8 requirements, issue an amendment to the original permit covering
- 9 the additional land described in the amended application.
- 10 6. An operation may withdraw any land covered by a permit,
- 11 excepting affected land, by notifying the commission thereof, in
- which case the penalty of the bond or security filed by the
- operator pursuant to the provisions of sections 444.760 to
- 14 444.790 shall be reduced proportionately.
- 7. Where mining or reclamation operations on acreage for
- 16 which a permit has been issued have not been completed, the
- 17 permit shall be renewed. The operator shall submit a permit
- 18 renewal form furnished by the director for an additional permit
- 19 year and pay a fee equal to an application fee calculated
- 20 pursuant to subsection 4 of this section, but in no case shall
- 21 the renewal fee for any operator be more than two thousand five
- 22 hundred dollars. For any operator involved in any sand
- and gravel mining operation where the annual tonnage of sand
- 24 and gravel mined by such operator is less than [five] two
- 25 thousand tons and such operator is not exempt from permitting
- requirements pursuant to section 444.770, the permit as to such
- acreage shall be renewed by applying on a permit renewal form
- 28 furnished by the director for an additional permit year and

- 1 payment of a fee of three hundred dollars. Upon receipt of the
- 2 completed permit renewal form and fee from the operator, the
- 3 director shall approve the renewal. With approval of the
- 4 director and operator, the permit renewal may be extended for a
- 5 portion of an additional year with a corresponding prorating of
- 6 the renewal fee.
- 7 8. Where one operator succeeds another at any uncompleted
- 8 operation, either by sale, assignment, lease or otherwise, the
- 9 commission may release the first operator from all liability
- 10 pursuant to sections 444.760 to 444.790 as to that particular
- operation if both operators have been issued a permit and have
- 12 otherwise complied with the requirements of sections 444.760 to
- 13 444.790 and the successor operator assumes as part of his or her
- obligation pursuant to sections 444.760 to 444.790 all liability
- for the reclamation of the area of land affected by the former
- operator.
- 9. The application for a permit shall be accompanied by a
- 18 plan of reclamation that meets the requirements of sections
- 19 444.760 to 444.790 and the rules and regulations promulgated
- 20 pursuant thereto, and shall contain a verified statement by the
- operator setting forth the proposed method of operation,
- 22 reclamation, and a conservation plan for the affected area
- 23 including approximate dates and time of completion, and stating
- that the operation will meet the requirements of sections 444.760
- to 444.790, and any rule or regulation promulgated pursuant to
- 26 them.
- 27 10. At the time that a permit application is deemed
- 28 complete by the director, the operator shall publish a notice of

intent to operate a surface mine in any newspaper qualified 1 2 pursuant to section 493.050, RSMo, to publish legal notices in any county where the land is located. If the director does not 3 4 respond to a permit application within forty-five calendar days, 5 the application shall be deemed to be complete. Notice in the newspaper shall be posted once a week for four consecutive weeks 6 7 beginning no more than ten days after the application is deemed complete. The operator shall also send notice of intent to 8 9 operate a surface mine by certified mail to the governing body of 10 the counties or cities in which the proposed area is located, and to the last known addresses of all record landowners of 11 12 contiguous real property or real property located adjacent to the proposed mine plan area. The notices shall include the name and 13 address of the operator, a legal description consisting of 14 15 county, section, township and range, the number of acres involved, a statement that the operator plans to mine a specified 16 17 mineral during a specified time, and the address of the 18 commission. The notices shall also contain a statement that any 19 person with a direct, personal interest in one or more of the 20 factors the commission may consider in issuing a permit may 21 request a public meeting, a public hearing or file written 22 comments to the director no later than fifteen days following the 23 final public notice publication date.

11. The commission may approve a permit application or permit amendment whose operation or reclamation plan deviates from the requirements of sections 444.760 to 444.790 if it can be demonstrated by the operator that the conditions present at the surface mining location warrant an exception. The criteria

24

25

26

27

- accepted for consideration when evaluating the merits of an exception or variance to the requirements of sections 444.760 to 444.790 shall be established by regulations.
- 12. Fees imposed pursuant to this section shall become

  effective August 28, 2001, and shall expire on December 31, 2007.

  No other provisions of this section shall expire.
- 7 444.778. 1. Any bond herein provided to be filed with the 8 commission by the operator shall be in such form as the director 9 prescribes, payable to the state of Missouri, conditioned that 10 the operator shall faithfully perform all requirements of sections 444.760 to 444.790 and comply with all rules of the 11 12 commission made in accordance with the provisions of sections 444.760 to 444.790. The bond shall be signed by the operator as 13 14 principal, and by a good and sufficient corporate surety, 15 licensed to do business in this state, as surety. The operator shall file with the commission a bond payable to the state of 16 17 Missouri with surety in the penal sum of eight thousand dollars for each permit up to eight acres and five hundred dollars for 18 19 each acre thereafter that is to be mined. In addition, for each 20 acre or portion thereof where topsoil has been removed from the 21 site, an additional bond of four thousand five hundred dollars 22 per acre shall be posted with the commission for each acre or portion thereof which will be revegetated, conditioned upon the 23 24 faithful performance of the requirements set forth in sections 25 444.760 to 444.790 and of the rules and regulations of the 26 commission. In lieu of a surety bond, the operator may furnish a 27 bond secured by a personal certificate of deposit or irrevocable 28 letter of credit in an amount equal to that of the required

- 1 surety bond on conditions as prescribed by the commission. For
- 2 any operator involved in any <u>sand and</u> gravel mining operation
- 3 where the annual tonnage of <u>sand and</u> gravel mined by such
- 4 operator is less than [five] two thousand tons and such operator
- 5 <u>is not exempt from permitting requirements pursuant to section</u>
- 6 <u>444.770</u>, such operator shall deposit a bond with the commission
- 7 in the penal sum of five hundred dollars for each acre or portion
- 8 thereof of land proposed thereafter by the operator to be
- 9 subjected to surface mining for the mining permit year.
- 10 2. The bond shall remain in effect until the mined acreages
- 11 have been reclaimed, approved and released by the commission.
- 12 Forfeiture of such bond may be cause for denial of future permit
- 13 applications.
- 14 3. A bond filed as above prescribed shall not be canceled
- 15 by the surety except after not less than ninety days' notice to
- the commission and, in any case, not as to the acreage affected
- 17 prior to the expiration of the notice period.
- 18 4. If the license to do business in this state of any
- 19 surety upon a bond filed with the commission pursuant to sections
- 444.760 to 444.790 shall be suspended, revoked, or canceled, or
- 21 if the surety should act to cancel the bond, the operator, within
- 22 sixty days after receiving notice thereof from the commission,
- 23 shall substitute for such surety a good and sufficient corporate
- 24 surety licensed to do business in this state or a bond secured by
- 25 a certificate of deposit. Upon failure of the operator to make
- 26 substitution of surety as herein provided, the commission shall
- 27 have the right to suspend the permit of the operator until such
- 28 substitution has been made.

- 5. The commission shall give written notice to the operator of any violation of sections 444.760 to 444.790 or noncompliance with any of the rules and regulations promulgated by the commission hereunder and if corrective measures, approved by the commission, are not commenced within ninety days, the commission may proceed as provided in section 444.782 to request forfeiture of the bond.
- The commission shall have the power to reclaim, in keeping with the provisions of sections 444.760 to 444.790, any affected land with respect to which a bond has been forfeited. The commission and any other agency and any contractor under a contract with the commission shall have reasonable right of access to the land affected to carry out such reclamation. operator shall also have the right of access to the land affected to carry out such reclamation and shall notify the landowner on lease holdings that such right exists.
  - 7. Whenever an operator shall have completed all requirements pursuant to the provisions of sections 444.760 to 444.790 as to any affected land, he or she shall notify the commission thereof. If the commission determines that the operator has completed the requirements, the commission shall release the operator from further obligations regarding the affected land and the penalty of the bond shall be reduced proportionately.

640.014. 1. All provisions of the law to the contrary notwithstanding, all rules that prescribe environmental conditions or standards promulgated by the department of natural resources, a board or a commission, pursuant to authorities

- granted in this chapter and chapters 260, 278, 319, 444, 643, and
- 2 644, RSMo, the hazardous waste management commission in chapter
- 3 <u>260, RSMo, the state soil and water districts commission in</u>
- 4 chapter 278, RSMo, the petroleum storage tank insurance fund
- 5 board in chapter 319, RSMo, the land reclamation commission in
- 6 chapter 444, RSMo, the safe drinking water commission in this
- 7 chapter, the air conservation commission in chapter 643, RSMo,
- 8 and the clean water commission in chapter 644, RSMo, shall cite
- 9 the specific section of law or legal authority. The rule shall
- 10 <u>also be based on the regulatory impact report provided in this</u>
- 11 section.
- 12 <u>2. The regulatory impact report required by this section</u>
- 13 <u>shall include:</u>
- 14 (1) A report on the peer-reviewed scientific data used to
- commence the rulemaking process;
- 16 (2) A description of persons who will most likely be
- 17 <u>affected by the proposed rule, including persons that will bear</u>
- 18 the costs of the proposed rule and persons that will benefit from
- the proposed rule;
- 20 (3) A description of the probable qualitative and
- 21 quantitative impact of the proposed rule, including environmental
- and economic costs and benefits;
- 23 (4) The probable costs to the agency and to any other
- 24 agency of the implementation and enforcement of the proposed rule
- 25 <u>and any anticipated effect on state revenue;</u>
- 26 (5) A comparison of the probable costs and benefits of the
- 27 proposed rule to the probable costs and benefits of inaction,
- 28 which includes both economic and environmental costs and

1	<u>benefits;</u>		
2	(6) A determination of whether there are less costly or		
3	less intrusive methods for achieving the proposed rule;		
4	(7) A description of any alternative method for achieving		
5	the purpose of the proposed rule that were seriously considered		
6	by the department and the reasons why they were rejected in favor		
7	of the proposed rule;		
8	(8) An analysis of both short-term and long-term		
9	consequences of the proposed rule;		
10	(9) An explanation of the risks to human health, public		
11	welfare, or the environment, addressed by the proposed rule,		
12	including an estimate of the impact of risk;		
13	(10) The identification of the sources of scientific		
14	information used in evaluating the risk and a summary of such		
15	information;		
16	(11) A description and impact statement of any		
17	uncertainties and assumptions made in conducting the analysis on		
18	the resulting risk estimate;		
19	(12) A description of any significant countervailing risks		
20	that may be caused by the proposed rule; and		
21	(13) The identification of alternative regulatory		
22	approaches that will produce comparable human health, public		
23	welfare, or the environmental outcomes and an estimate of their		
24	relative benefits and costs.		
25	3. The department, board, or commission shall develop the		

4. The department, board, or commission shall publish in at

regulatory impact report required by this section using peer

reviewed and published data.

26

27

- 1 least one newspaper of general circulation, qualified pursuant to
- 2 <u>chapter 493, RSMo, with an average circulation of twenty thousand</u>
- 3 or more and on the department, board, or commission website a
- 4 notice of availability of any regulatory impact report conducted
- 5 pursuant to this section and shall make such assessments and
- 6 <u>analyses available to the public by posting them on the</u>
- department, board, or commission website. The department, board,
- 8 or commission shall allow at least sixty days for the public to
- 9 <u>submit comments and shall post all comments and respond to all</u>
- 10 <u>significant comments prior to promulgating the rule.</u>
- 11 <u>5. The department, board, or commission shall file a copy</u>
- of the regulatory impact report with the joint committee on
- 13 <u>administrative rules concurrently with the filing of the proposed</u>
- rule pursuant to section 536.024, RSMo.
- 15 <u>6. If the department, board, or commission fails to conduct</u>
- 16 the regulatory impact report as required for each proposed rule
- 17 pursuant to this section, such rule shall be void.
- 18 7. Any other provision of this section to the contrary
- 19 <u>notwithstanding</u>, the department, board, or commission referenced
- 20 in subsection 1 of this section may adopt a rule, without
- 21 <u>conducting a regulatory impact report if the director of the</u>
- 22 department determines that immediate action is necessary to
- 23 protect human health, public welfare, or the environment;
- 24 provided, however, in doing so, the department, board, or
- 25 <u>commission shall be required to provide written justification as</u>
- 26 to why it deviated from conducting a regulatory impact report and
- 27 shall complete the regulatory impact report within one hundred
- 28 eighty days of the adoption of the rule.

8. The provisions of this section shall not apply if the
department adopts environmental protection agency rules and rules
from other applicable federal agencies without variance.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

640.018. 1. The department of natural resources shall not place in any permit any requirement, provision, stipulation, or any other restriction which is not prescribed by regulation.

- 2. Prior to submitting a permit to public comment the department of natural resources shall deliver such permit to the permit applicant at the contact address on the permit application for final review. In the interest of expediting permit issuance, permit applicants may waive the opportunity to review draft permits prior to public notice. The permit applicant shall have ten days to review the permit for errors. Upon receipt of the applicant's review of the permit, the department of natural resources shall correct the permit where nonsubstantive drafting errors exist. The department of natural resources shall make such changes within ten days and submit the permit for public comment. If the permit applicant is not provided the opportunity to review permits prior to submission for public comment, the permit applicant shall have the authority to correct drafting errors in their permits after they are issued without paying any fee for such changes or modifications.
- 3. In any matter where a permit is denied by the department of natural resources pursuant to authorities granted in this chapter and chapters 260, 278, 319, 444, 643, and 644, RSMo, the hazardous waste management commission in chapter 260, RSMo, the state soil and water districts commission in chapter 278, RSMo, the petroleum storage tank insurance fund board in chapter 319,

- 1 RSMo, the land reclamation commission in chapter 444, RSMo, the
- 2 <u>safe drinking water commission in this chapter, the air</u>
- 3 <u>conservation commission in chapter 643, RSMo, and the clean water</u>
- 4 commission in chapter 644, RSMo, such denial shall clearly state
- 5 the basis for such denial.
- 6 <u>4. Once a permit or action has been approved by the</u>
- 7 <u>department</u>, the department shall not revoke or change, without
- 8 written permission from the permittee, the decision for a period
- 9 of one year or unless the department determines that immediate
- 10 <u>action is necessary to protect human health, public welfare, or</u>
- 11 <u>the environment.</u>
- 12 643.078. 1. It shall be unlawful for any person to operate
- any regulated air contaminant <u>class A</u> source, <u>including any air</u>
- 14 <u>contaminant source which takes enforceable permit conditions to</u>
- 15 <u>limit potential emissions below one hundred tons per year of any</u>
- 16 air contaminant, after August 28, 1992, without an operating
- 17 permit except as otherwise provided in sections 643.010 to
- 18 643.190.
- 19 2. At the option of the permit applicant, a single
- 20 operating permit shall be issued for a facility having multiple
- 21 air contaminant sources located on one or more contiguous tracts
- of land, excluding public roads, highways and railroads, under
- 23 the control of or owned by the permit holder and operated as a
- 24 single enterprise.
- 25 3. Any person who wishes to construct or modify and operate
- 26 any regulated air contaminant source shall submit an application
- 27 to the department for the unified review of a construction permit
- application [under] pursuant to section 643.075 and an operating

permit application [under] pursuant to this section, unless the applicant requests in writing that the construction and operating permit applications be reviewed separately. [The director shall complete any unified review within one hundred and eighty days of receipt of the request for a class B source.] For a class A source, the unified review shall be completed within the time period established in section 502 of the federal Clean Air Act, as amended, 42 U.S.C. 7661. 

- 4. As soon as the review process is completed for the construction and operating permits and, if the applicant complies with all applicable requirements of sections 643.010 to 643.190 and all rules adopted thereunder, the construction permit shall be issued to the applicant. The operating permit shall be retained by the department until validated.
- 5. Within one hundred and eighty days of commencing operations, the holder of a construction permit shall submit to the director such information as is necessary to demonstrate compliance with the provisions of sections 643.010 to 643.190 and the terms and conditions of the construction permit. The operating permit retained by the department shall be validated and forwarded to the applicant if the applicant is in compliance with the terms and conditions of the construction permit and the terms and conditions of the operating permit. The holder of a construction permit may request a waiver of the one hundred and eighty day time period and the director may grant such request by mutual agreement.
  - 6. If the director determines that an air contaminant source does not meet the terms and conditions of the construction

- permit and that the operation of the source will result in emissions which exceed the limits established in the construction permit, he shall not validate the operating permit. source corrects the deficiency, the director shall then validate the operating permit. If the source is unable to correct the deficiency, then the director and the applicant may, by mutual agreement, add such terms and conditions to the operating permit which are deemed appropriate, so long as the emissions from the air contaminant source do not exceed the limits established in the construction permit, and the director shall validate the operating permit. The director may add terms and conditions to the operating permit which allow the source to exceed the emission limits established in the construction permit. In such a case, the director shall notify the affected public and the commission shall, upon request by any affected person, hold a public hearing upon the revised operating permit application.
  - 7. Except as provided in subsection 8 of this section, an operating permit shall be valid for five years from the date of issuance or validation, whichever is later, unless otherwise revoked or terminated pursuant to sections 643.010 to 643.190.

- 8. An applicant for a construction permit for an air contaminant source with valid operating permit may request that the air contaminant source be issued a new five-year operating permit. The operating permit would be issued in the manner and [under] pursuant to the conditions provided in sections 643.010 to 643.190 and would supersede any existing operating permit for the source.
  - 9. [The director shall take action within thirty days after

- 1 a request for validation of the operating permit and shall render
- 2 a decision within one hundred twenty days of receipt of a request
- 3 for issuance of an operating permit for a class B source.] The
- 4 director shall render a decision within the time period
- 5 established in section 502 of the federal Clean Air Act, as
- 6 amended, 42 U.S.C. 7661, for a class A source. Any affected
- 7 person may appeal any permit decision, including failure to
- 8 render a decision within the time period established in this
- 9 section, to the commission.
- 10. The director may suspend, revoke or modify an operating
- 11 permit for cause.
- 12 11. The director shall not approve an operating permit if
- 13 he receives an objection to approval of the permit from the
- 14 United States Environmental Protection Agency within the time
- period specified [under] pursuant to Title V of the Clean Air
- 16 Act, as amended, 42 U.S.C. 7661, et seq.
- 17 12. The director shall enforce all applicable federal
- 18 rules, standards and requirements issued [under] pursuant to the
- 19 federal Clean Air Act, as amended, 42 U.S.C. 7661, et seq., and
- 20 shall incorporate such applicable standards and any limitations
- 21 established pursuant to Title III into operating permits as
- 22 required [under] pursuant to Title V of the federal Clean Air
- 23 Act, as amended, 42 U.S.C. 7661, et seq.
- 24 13. Applicable standards promulgated by the commission by
- 25 rule shall be incorporated by the director into the operating
- 26 permit of any air contaminant source which has, on the effective
- 27 date of the rule, at least three years remaining before renewal
- of its operating permit. If less than three years remain before

- 1 renewal of the source's operating permit, such applicable
- 2 standards shall be incorporated into the permit unless the permit
- 3 contains a shield from such new requirements consistent with
- 4 Title V of the federal Clean Air Act, as amended, 42 U.S.C. 7661,
- 5 et seq.
- 6 14. The holder of a valid operating permit shall have
- 7 operational flexibility to make changes to any air contaminant
- 8 source, if the changes will not result in air contaminant
- 9 emissions in excess of those established in the operating permit
- or result in the emissions of any air contaminant not previously
- 11 emitted without obtaining a modification of the operating permit
- provided such changes are consistent with Section 502(b)(10) of
- the federal Clean Air Act, as amended, 42 U.S.C. 7661.
- 14 15. An air contaminant source with a valid operating permit
- which submits a complete application for a permit renewal at
- 16 least six months prior to the expiration of the permit shall be
- deemed to have a valid operating permit until the director acts
- 18 upon its permit application. The director shall promptly notify
- 19 the applicant in writing of his action on the application and if
- 20 the operating permit is not issued state the reasons therefor.
- 21 16. The applicant may appeal to the commission if an
- 22 operating permit is not issued or may appeal any condition,
- 23 suspension, modification or revocation of any permit by filing
- 24 notice of appeal with the commission within thirty days of the
- 25 notice of the director's response to the request for issuance of
- 26 the operating permit.
- 27 17. Any person who obtains a valid operating permit from a
- 28 city or county pursuant to the authority granted in section

- 1 643.140 shall be deemed to have met the requirements of this
- 2 section.
- 3 <u>Section 1. No city, county, or other political subdivision</u>
- 4 of the state of Missouri shall impose a requirement for financial
- 5 <u>responsibility on owners or operators of underground or above</u>
- 6 ground petroleum storage tanks. Beginning August 28, 2003, the
- 7 provisions of this section shall fully preempt any such local
- 8 financial responsibility requirements which were enacted after
- 9 <u>December 31, 2002.</u>
- 10 <u>Section 2. In letting contracts for the performance of any</u>
- job or service for the removal or clean up of waste tires
- pursuant to chapter 260, RSMo, the department of natural
- resources shall, in addition to the requirements of sections
- 14 34.073 and 34.076, RSMo, and any other points awarded during the
- 15 <u>evaluation process, give to any vendor that meets one or more of</u>
- 16 the following factors a five percent preference and ten bonus
- 17 points for each factor met:
- 18 (1) The bid is submitted by a vendor that has resided or
- 19 <u>maintained its headquarters or principal place of business in</u>
- 20 Missouri continuously for the four years immediately preceding
- 21 <u>the date on which the bid is submitted;</u>
- 22 (2) The bid is submitted by a nonresident corporation
- 23 <u>vendor that has an affiliate or subsidiary that employs at least</u>
- twenty state residents and has maintained its headquarters or
- 25 principal place of business in Missouri continuously for the four
- 26 years immediately preceding the date on which the bid is
- 27 submitted;
- 28 (3) The bid is submitted by a vendor that resides or

1	maintains its headquarters or principal place of business in		
2	Missouri and, for the purposes of completing the bid project and		
3	continuously over the entire term of the project, an average of		
4	at least seventy-five percent of such vendor's employees are		
5	Missouri residents who have resided in the state continuously for		
б	at least two years immediately preceding the date on which the		
7	bid is submitted. Such vendor must certify the residency		
8	requirements of this subdivision and submit a written claim for		
9	preference at the time the bid is submitted;		
10	(4) The bid is submitted by a nonresident vendor that has		
11	an affiliate or subsidiary that employs at least twenty state		
12	residents and has maintained its headquarters or principal place		
13	of business in Missouri and, for the purposes of completing the		
14	bid project and continuously over the entire term of the project		
15	an average of at least seventy-five percent of such vendor's		
16	employees are Missouri residents who have resided in the state		
17	continuously for at least two years immediately preceding the		
18	date on which the bid is submitted. Such vendor must certify the		
19	residency requirements of this subdivision and submit a written		
20	claim for preference at the time the bid is submitted;		
21	(5) The bid is submitted by any vendor that provides		
22	written certification that the end use of the tires collected		
23	during the project will be for fuel purposes or for the		
24	manufacture of a useable good or product.		
25	Т		

1			
2	David Klindt	Peter Myers	